

DEPARTMENT OF THE NAVY

U.S. NAVAL BASE GUAM PSC 455 BOX 152 FPO AP 96540-1000

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From: Commanding Officer, U.S. Naval Base Guam

To: Distribution

Subj: U.S. NAVAL BASE GUAM PUBLIC HEALTH ORDER - HPCON BRAVO

REVISION 4

Ref: (a) CNO WASHINGTON DC 201856Z May 20 (NAVADMIN 147/20)

(b) Commander, Joint Region Marianas ltr 6200 Ser J00J/014 of 20 Jan 2021

- (c) Commanding Officer, U.S. Naval Base Guam ltr 6200 Ser N00J/0206 of 19 Mar 2021
- (d) DoDI 6200.03, Public Health Emergency Management (PHEM) Within the DoD
- (e) Secretary of Defense Memorandum, "Use of Masks and Other Public Health Measures" dated 4 Feb 2021
- (f) SECNAV WASHINGTON DC 211433Z Nov 11 (ALNAV 074/11)
- (g) CNO WASHINGTON DC 051456Z Apr 20 (NAVADMIN 100/20)
- (h) Commander, Joint Region Marianas ltr 6200 Ser J00J/027 or 19 Mar 2021
- (i) CNO WASHINGTON DC 082145Z Jul 20 (NAVADMIN 194/20)
- (j) CNO WASHINGTON DC 171541Z Apr 20 (NAVADMIN 113/20)
- (k) NBG Restriction of Movement (ROM) Standard Operating Procedure
- (1) NBG Force Health Protection Enclaves Concept of Operations (CONOPS)

Encl: (1) NBG Risk Assessment Template

- 1. <u>Situation</u>. U.S. Naval Base Guam (NBG), Commander, Joint Region Marianas (JRM), and the NBG Public Health Emergency Officer (PHEO) continue to monitor conditions related to the ongoing Coronavirus Disease 2019 (COVID-19) Pandemic onboard NBG, on the island of Guam, and throughout the region. At the time of issuance of this order, the following situation exists:
 - a. Higher Headquarters (HHQ) Guidance:
- (1) The Government of Guam (GovGuam) issued Executive Order (E.O.) 2021-07 on 30 March 2021, maintaining Public Health Condition of Readiness (PCOR) THREE.
- (2) The Secretary of Defense issued Guidance for Commanders on Risk-Based Changing of Health Protection Condition (HPCON) Levels during the Coronavirus Disease 2019 Pandemic on 19 May 2020, establishing criteria for adjustment of HPCON posture on Department of Defense (DoD) installations.
- (3) The Chief of Naval Operations issued reference (a), Guidance to Commanders on Adjusting HPCON and Base Services (NAVADMIN 147/20) on 20 May 2020.

- (4) Commander, Joint Region Marianas (JRM) issued reference (b) on 20 January 2021, updating COVID-19 Mitigation Measures within JRM Area of responsibility.
- (5) The Secretary of Defense issued reference (e) on 4 February 2021, relating to the Use of Masks and Other Public Health Measures.
- b. The NBG PHEO continues to report sustained low numbers of Influenza-Like Illness (ILI) and COVID-19 cases onboard NBG over the preceding fourteen (14) days. The NBG PHEO has reported that the current data indicates that NBG remains a safe environment with adequate resources and capacity to promptly respond to a sudden, unexpected rise in cases.
- 2. <u>Health Protection Condition BRAVO</u>. In light of the situation described above and in accordance with reference (b), NBG hereby maintains HPCON BRAVO. This order is effective immediately. All personnel are advised NBG shall remain postured for potential transition to HPCON CHARLIE without prior notice if conditions warrant.
- 3. Cancellation. Reference (c) is hereby cancelled.
- 4. Applicability. This order is applicable to all personnel onboard NBG, including active duty service members, activated National Guard and reserve forces members, DoD and other U.S. Government civilian employees, dependents of military or civilian personnel, contractors, subcontractors, civilian mariners, indirect hire agreement employees, DoD beneficiaries, guests, and other individuals who are subject to DoD authority (hereinafter referred to as "personnel"). This order is also applicable to all commands, activities, agencies, and departments who are permanent or temporary tenants or provide services onboard NBG (hereinafter referred to as "Tenant Commands").
- 5. <u>Extension of Public Health Emergency</u>. In accordance with reference (d), the declared Public Health Emergency onboard NBG is hereby extended until further notice.

6. Status of Installation Access and Services

a. Commanding Officers (COs), Officers-in-Charge (OICs) and other Tenant Command leadership shall consider limiting their personnel accessing NBG for work or military operations to Mission Essential Personnel (MEP). For the purpose of this order, mission essential personnel is defined as those personnel who support operations, activities, and investments (OA&I) which directly contribute to U.S. National Defense and INDOPACOM strategies and directly support training, operations and exchanges while simultaneously balancing the minimization of the spread of COVID-19 on the Force (military and civilian), our Families, and the local community. Unit COs and OICs remain responsible for making and enforcing MEP determinations. For non-military tenants, this authority is delegated to the NBG Executive Officer (XO). However, MEP designations SHALL also consider work space configurations that are supportive of social distancing and minimize close contact interactions, required use of PPE and established office/workspace cleaning per CDC guidelines. Special consideration should also be made for personnel identified as "Need Extra Precautions" or "others at risk" per CDC guidelines.

- b. Essential OA&I: All essential OA&I that exceed the restrictions/allowances provide herein must undergo a risk assessment prior to approval and execution. Risk assessments will be conducted in accordance with the attached enclosure and submitted to NBG Task Force (TF) COVID Defeat Operations Center (CDOC) (formerly the Emergency Operations Center (EOC)) for review/approval no less than 5 working days prior to the day of execution of the essential OA&I. Only essential OA&I which are mitigated to be Low Risk will be authorized.
- c. Installation Access: All persons with valid base access credentials are hereby authorized to access NBG any day and at any time. However, all personnel must adhere to their command or office's MEP policy when accessing work spaces onboard NBG.
- d. Installation Services: Status of official installation services are posted on the NBG Facebook page. See https://www.facebook.com/USNavalBaseGuam for the most up to date information regarding facility and services openings and operating hours.

7. COVID-19 Additional Protection and Mitigation Measures

- a. Mandatory Social Distancing Policy: All personnel onboard NBG shall maintain social distancing at all times, that is no less than six (6) feet between persons, unless necessary for the accomplishment of an essential task. At the conclusion of any essential task, personnel shall maximize social distancing. Social distancing is not required between persons who share the same residence or dwelling unit.
- b. Mandatory Cloth Face Covering (CFC) Policy: All personnel shall wear an acceptable CFC continuously while onboard NBG while indoors and in outdoor shared spaces. This policy is required for all personnel onboard NBG and applies in all situations not specifically exempted by reference (e) or the below paragraphs.
- (1) Acceptable CFCs: CFCs shall fit snugly on the face, fully cover the mouth and nose with no large gaps around the sides of the face, extend over the chin, and be constructed of cloth fabric material. CFCs shall be non-medical disposable masks, masks made with breathable fabric (such as cotton), masks made with tightly woven fabric (i.e., fabrics that do not let light pass through when held up to a light source), masks with two or three layers, and masks with inner filter pockets. While the wearing of face shields is authorized, face shields are not a substitute for a CFC. Neck fleece, bandanas, and novelty or non-protective masks are less effective in reducing respiration and voice-associated particles, and shall not be worn. Masks with ventilation valves facilitate exhalation through the mask and decreases efficacy. Masks with valves are prohibited.
- (2) Children and Others Requiring Assistance: In accordance with Centers for Disease Control (CDC) recommendations, face coverings are not required to be placed on children younger than two (2) years of age. CFCs are required for children age two years (inclusive) and older.
- (3) Base Access Gates and Vehicles: CFCs shall be worn by everyone in the vehicle while attempting access/entering the installation through an entry control point/gate. CFCs may be lowered briefly for identification of security purposes if required by the Sentry. CFCs shall be

worn by all personnel in a vehicle while aboard NBG except if all personnel in the vehicle live in the same residence/dwelling.

- (4) Outdoor Shared Spaces: CFCs shall be worn continuously by everyone in outdoor shared spaces, regardless of social distancing. An outdoor shared space includes the following:
 - (a) All parking lots and zones.
- (b) Walkway areas in front of all NBG facilities, including, but not limited to, the Navy Exchange (NEX), Defense Commissary Agency (DeCA) Orote Commissary, DoDEA schools, and piers/wharfs.
- (c) Any other locations outdoors where personnel cannot maintain six feet, either permanently or temporarily, of social distancing.
- (5) Individuals must wear CFCs continuously while indoors in ALL NBG facilities with the following exceptions.
 - (a) When an individual is alone in an office with floor-to-ceiling walls with a closed door.
- (b) For brief periods of time when eating and drinking while maintaining social distancing.
- (c) When necessary to reasonably accommodate an individual with a disability. If personnel would like to request accommodation due to a disability, they may request through the NBG Staff Judge Advocate Office via email to patricia.flores@fe.navy.mil for approval by the NBG Commanding Officer.
- (d) In an individual home when all personnel in the home are from the same residence/dwelling.
- (e) When the CFC is required to be lowered briefly for identification or security purposes.
- (6) Physical Training (PT) or Exercise: Personnel are not required to wear a CFC when conducting individual outdoor PT or exercise. However, personnel should carry a CFC with them if there is a possibility that before, during, or after the PT, they will be unable to maintain six feet of social distancing or that they will pass through an outdoor shared space. Requirements for indoor NBG PT facilities will be promulgated specific to the individual facility. NBG and Tenant Commands shall only conduct group PT outdoors, and must adhere to all social gathering limits, social distancing, and CFC protocols prescribed herein.
- (7) Beaches and Other Outdoor Areas: All personnel not sharing the same residence or dwelling unit shall wear a CFC if there is a possibility that they will be unable to maintain six feet of social distancing while on the beach or other outdoor areas, unless they are swimming or actively entering or exiting the water while maintaining six feet of social distancing.

- (8) CFC Protocol: Personnel should avoid touching their CFC during wear. When removing a CFC, personnel should avoid touching the CFC and handle via ties or loops. CFC must be worn when speaking. Personnel shall not lower their CFC when speaking.
- c. Shelter-in-Place Order for Symptoms: Persons who are experiencing flu-like symptoms SHALL shelter-in-place at their residence, contact appropriate medical authorities, and notify their applicable Tenant Command. The USNH Guam Medical Screening Call Center is available at (671) 333-2772/2773/2774. Personnel experiencing flu-like symptoms are specifically prohibited from transiting onboard NBG unless for the express purpose of going to their on-base residence or seeking medical care.
- d. Sanitary Practices: All persons onboard NBG shall continue to practice sanitary hygiene practices including regular handwashing with soap and warm water for at least twenty (20) seconds, use of hand sanitizer containing at least 60% alcohol solution, and cleaning and sanitization of regularly touched surfaces including door knobs, phones, tools, etc. Additionally, personnel shall practice sanitary respiratory protocols, including use of tissues and sneezing or coughing into one's arm.
- e. Social Gatherings Limits: Social gatherings onboard NBG are authorized, however, must NOT exceed fifteen (15) persons for indoor social gatherings and fifty (50) persons for outdoor social gatherings. The respective social gathering limits are all inclusive, regardless of the number of people who share the same residence or dwelling. All social gatherings SHALL adhere to social distancing and CFC protocols prescribed herein.
- f. Command-Managed Social Circles: NBG supports Tenant Commands' use of systems or controls that group families or individuals into social circles as a tool to mitigate the spread of COVID-19. However, social circles must adhere to all social gathering limits, social distancing, and CFC protocols prescribed herein.
- g. Informal and Organized Sports: Organized competitions, team sports, tournaments, and leagues are not authorized indoor onboard NBG. Outdoor non-contact training for organized sports and organized intermural sports limited to NBG participants only are authorized provided personnel maintain six feet of social distancing, adhere to CFC protocols prescribed herein, and there is no direct contact between participants. Personnel can participate in informal non-contact sports (i.e., swimming, diving, tennis, golf, walking, running, biking, scuba diving, etc.) outdoors, but are required to maintain social distancing and adhere to CFC protocols. Groups must NOT exceed fifty (50) persons. NBG swimming pools shall allow no more than fifty (50) persons per group at poolside and must remain six feet of distance if not from the same household and adhere to CFC protocols.
- h. Dining Restrictions/Mitigations: In alignment with reference (h) and Guam law and regulations, indoor dining at restaurants and bars shall be permitted in groups of no more than eight (8) individuals seated together. Outdoor dining at restaurants and bars shall be permitted in groups of fifteen (15) persons or less. Other requirements for indoor/outdoor dining at NBG facilities will be promulgated specific to the individual facility. The purchase of food for takeout consumption is authorized, provided that all parties maintain appropriate physical distancing, hygiene, and adhere to CFC protocols prescribed herein.

i. High-Risk Populations: Special consideration is strongly encouraged for high-risk populations, including those who are immunocompromised and the elderly. Personnel identified as high-risk are encourage to stay home, practice enhanced mitigation measures, and contact medical authorities if they experience flu-like symptoms.

8. Contact Tracing Procedures and Reporting Requirements

- a. Responsibilities of Tenant Commands (including all commands, activities, agencies, and departments onboard NBG):
- (1) Immediately upon notice of a COVID-19 positive test result for personnel under your cognizance, Tenant Commands shall take immediate steps to isolate all positive individuals (PI).
- (2) Within one (1) hour of notice of a PI, Tenant Commands shall report all PI cases to the NBG CDOC. This report shall include the name and contact information of the PI, Tenant Command/unit, and personnel status (AD/CIV/Contractor/Dep/etc.) and isolation location.
- (3) After reporting to the NBG CDOC, Tenant Commands shall ensure compliance with reference (i).
- b. Responsibilities of NBG Public Health Emergency Officer (PHEO). The NBG PHEO is responsible for ensuring the proper execution of contract tracing investigations for all applicable personnel. The NBG PHEO shall ensure the following procedures and requirements are met:
- (1) The PHEO is responsible for notifying the NBG CDOC of all manpower and personnel requirements which are necessary to meet the timelines provided herein.
- (2) The PHEO is responsible for screening all personnel selected to perform contact tracing for appropriate capability and maturity to exercise the responsibilities herein. All personnel conducting contact tracing shall be properly trained to perform their assigned duties.
- (3) Within one (1) hour of a positive result, the PHEO shall contact the PI. Completion shall be reported to the NBG CDOC.
- (4) Within four (4) hours of a positive result, the temporal and geographical scope of the contact tracing investigation shall be completed. Additionally, contact information for PI potential contacts shall be obtained. Completion shall be reported to the NBG CDOC.
- (5) Within twenty-four (24) hours, all contact tracing investigations shall be completed absent extraordinary circumstances. Completion shall be reported to the NBG CDOC.
- (6) The names of all personnel determined to be a CLOSE CONTACT in accordance with reference (i) shall be forwarded to the NBG CDOC for issuance of ROM orders.
- (7) While any contact tracing investigations remain open, a situation report (SITREP) shall be made to the NBG CDOC no later than 0730 daily. The SITREP shall include the number of open investigations, the total number of potential close contacts, the number of contacts reached,

the number of contacts deemed a close contact in accordance with reference (i), and the number of contacts ruled out as close contacts.

- (8) The PHEO shall ensure compliance with requirements for the protection of personal and health information in accordance with reference (d).
- c. Relationship to Disciplinary Investigations or Proceedings: NBG will not subject any individuals participating in contact tracing investigations to disciplinary action for statements made in the course of such investigations. NBG personnel conducting contact tracing investigations shall not administer rights advisements to personnel under investigation and shall not report suspected misconduct discovered in the course of contact tracing. Commands wishing to pursue disciplinary investigations or proceedings are advised not to use information from contact tracing and to ensure that all disciplinary proceedings are not predicated on contact tracing information.
- 9. NBG TF COVID Defeat Operations Center (CDOC). NBG will continue operation of the NBG CDOC as NBG's central point of contact for all COVID-19 response operations, including travel and restriction of movement (ROM) procedures and requirements. The NBG CDOC operating hours will be adjusted to meet operational demands and will no longer continue to be twenty four (24) hours per day. Current operating hours are 0600-0000 every day, but may be subject to change.
- a. All required reports or inquires shall continue to be routed to the NBG CDOC via electronic mail to M-GU-NBG-EOC-BTLWTCH@fe.navy.mil or telephonically to (671) 333-2781/2784 or (671) 333-6455. All NBG requests for support (RFS), information (RFI), or facilities (RFF) shall be forwarded to the NBG CDOC for tracking and processing.
- b. Restriction of Movement (ROM). All Tenant Commands and personnel shall comply with ROM procedures as established by reference (j). All personnel are advised that off-island travel is likely to trigger a ROM requirement upon return to Guam.

10. NEX and DeCA Orote Commissary

- a. Mitigation Measures. Personnel inside all NEX and DeCA facilities onboard NBG installations are subject to the social distancing and CFC policies as outlined in paragraph 7. Additionally, the number of personnel shopping per family should be minimized to the maximum extent possible. Whenever feasible, it is strongly recommended children not accompany shoppers. If children do accompany shoppers, parents are responsible for ensuring children maximize social distancing and prevent unnecessary interactions with other patrons.
- b. Traffic Control Devices. If conditions warrant, access roads and parking lots to the NEX Main Store and the Orote Commissary may be controlled to ensure safe traffic flow and patron safety, facilitate maximum patron limits, and enforce social distancing protocols. Patrons shall not move or otherwise circumvent traffic control devices including signs, barricades, cones, or other indicators, or otherwise enter areas, including parking lots, which are closed. Additionally, patrons shall abide by all directions given by NBG Naval Security Forces.

- c. Posted Prohibitions. All NEX and DeCA facilities onboard NBG shall post signs in conspicuous locations at all facility entrances stating that patrons experiencing symptoms are prohibited from entering the facility. Patrons who are experiencing flu-like symptoms shall not enter any NEX or DeCA facility. Waiting lines for entrance into all NEX and DeCA facilities are subject to closure forty five (45) minutes prior to regular store closing.
- d. Purchase Limits. To preserve inventory of critical public health supplies, the NEX and DeCA are authorized to continue implementation of limits on critical supplies as conditions warrant. To ensure equitable distribution of commercial products for all NEX and DeCA patrons, shoppers will be limited to one (1) shopping cart per family. Additionally, shoppers are prohibited from making purchases which are excessive or unreasonably disproportionate in volume. Excessive purchasing of all products will be monitored and enforced. NEX and DeCA Duty Managers are authorized to determine when purchases are excessive and to contact NBG Security Forces to report suspected violations.

11. Force Health Protection Enclaves (FHPE)

- a. NBG has established numerous FHPEs across NBG installations in accordance with references (k) and (l), including COVID-19 ROM facilities. All FHPEs are marked by Force Health Protection Barriers (FHPB). All personnel requiring access to a FHPE are subject to enhanced COVID-19 screening, including screening questionnaires, temperature checks, and other measures as required. These FHPEs are established for the safety and protection of the individuals within their boundaries as well as the safety and protection of persons outside of the boundaries. Personnel onboard NBG shall not break a FHPB without specific authorization. This prohibition includes the unauthorized delivery of food or other items to personnel subject to ROM. Personnel found to have broken a FHPB without authorization are subject to administrative and criminal penalties for violations of this order.
- b. COVID-19 Low-Likelihood Zones (CLLZ). As described in references (k) and (l), NBG has established several permanent and, on occasion, temporary CLLZs, also known as "bubbles". These CLLZs includes vessels whose personnel have been underway or sequestered for a period of greater than fourteen days. The Public Health protection measures defined in this directive are not applicable to personnel in these zones. Strict ingress/egress procedures and protocols are required for CLLZs.
- c. NBG and all tenants shall identify Mission Critical Personnel (MCP) in support of executing FHPE CONOPS, reference (k), reference (l), and mission critical OA&I. Authority to determine mission critical OA&I and MCP to support these OA&I is hereby delegated to COs and OICs of all tenants. For non-military tenants, this authority is delegated to the NBG XO. COs and OICs shall consider additional mitigation measures for individuals identified as mission critical, including but not limited to mandatory wearing of N95 masks and development of personal FHPEs.
- 12. Off-Base Activities. This order is applicable to active duty military members while off of the installation and is enforceable under the Uniform Code of Military Justice. When not onboard NBG, all personnel are required to follow Guam law and regulations, to include E.O. 2021-07. Additionally, active duty military members who encounter circumstances while

off of the installation where individuals are not practicing social distancing or wearing face covering are directed to remove themselves from these high risk environments.

- 13. Non-Government Contract Commercial Activities. Commercial activities not falling under the cognizance of an approved government contract may be requested with approved risk mitigation. These activities include (but are not limited to) taxi services, private organization/non-federal entity (NFE) fundraising activities, SCUBA diving instruction, and others. Organization leadership shall conduct risk management assessment for each requested on-base event and submit a detailed COVID risk mitigation plan to the NBG Staff Judge Advocate Office via email to patricia.flores@fe.navy.mil for approval by the NBG Commanding Officer.
- 14. Enforcement. Any person who refuses to obey or otherwise violates this or other lawful public health orders during the declared public health emergency may be detained. Those not subject to military authority may be detained until appropriate civilian authorities can respond. Violations of procedures, protocols, provisions, or orders issued in conjunction with the public health emergency may be charged criminally under the Uniform Code of Military Justice and/or under Section 271 of Title 42, United States Code (U.S.C.). Pursuant to Section 271 of Title 42, U.S.C., violators are subject to a fine up to \$1,000 or imprisonment for not more than one year, or both. In addition, personnel found in violation of this order are subject to administrative actions including suspension of privileges and exclusion from the installation.
- 15. <u>Point of Contact</u>. My point of contact for this matter is the NBG Executive Officer, CDR Stephen Ansuini, USN. He can be reached at (671) 339-4226 or via email stephen.ansuini@fe.navy.mil.

J. M. GRIMES

Distribution: All Hands All Tenant Commands JRM



NBG COVID-19 RISK ASSESSMENT

MISSION FIRST, SAFETY ALWAYS

UNIT / EVENT or ACTIVITY	CURRENT RISK	CONTROLS	RESIDUAL RISK
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